

**ROBERTS COUNTY, TEXAS**  
**ANNUAL FINANCIAL REPORT**  
**FOR YEAR ENDED**  
**SEPTEMBER 30, 2018**

**ROBERTS COUNTY, TEXAS**  
**ANNUAL FINANCIAL REPORT**  
**FOR YEAR ENDED SEPTEMBER 30, 2018**

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**ROBERTS COUNTY, TEXAS**  
**ANNUAL FINANCIAL REPORT**  
**FOR YEAR ENDED SEPTEMBER 30, 2018**

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**PART I**

**INTRODUCTORY SECTION**

**ROBERTS COUNTY, TEXAS**  
**PRINCIPAL COUNTY OFFICIALS**  
**SEPTEMBER 30, 2018**

Rick Tennant	County Judge
Cleve Wheeler	Commissioner, Precinct #1
Ken Gill	Commissioner, Precinct #2
Kelly Flowers	Commissioner, Precinct #3
James Duvall	Commissioner, Precinct #4
Steven R. Emmert	Judge, 31 <sup>st</sup> Judicial District
Franklin McDonough	District Attorney
Toni Rankin	District/County Clerk
William Weiman	County Attorney
Hether Williams	County Tax Assessor/Collector
Amy Tennant	County Treasurer
Dana Miller	County Sheriff
Tresa Seuhs	Justice of the Peace

**PART II**  
**FINANCIAL SECTION**



To The Honorable County Judge and  
Commissioners Comprising the  
Commissioners' Court of  
Roberts County, Texas

## INDEPENDENT AUDITORS' REPORT

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Roberts County, Texas as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Roberts County, Texas, as of September 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule, the schedule of changes in net pension liability and related ratios, and the schedule of employer contributions on pages 35 – 40 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The County has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. The MD&A, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The independent auditors' opinion is not affected by the omission of the MD&A.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Roberts County, Texas' basic financial statements. The combining non-major and agency fund financial statements listed under other supplementary information in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining non-major and agency fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 23, 2019, on our consideration of Roberts County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the county's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Roberts County, Texas' internal control over financial reporting and compliance.

*DOSHIER, PICKENS & FRANCIS, L.L.C.*

DOSHIER, PICKENS & FRANCIS, LLC  
April 23, 2019

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## **BASIC FINANCIAL STATEMENTS**

**ROBERTS COUNTY, TEXAS  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2018**

	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 7,303,499
Investments	5,487,516
Accounts receivable, net	28,752
Delinquent taxes receivable, net	45,583
Due from other governmental entities	3,492
Prepaid expenses	40,815
Net pension asset	167,100
Capital assets, net of accumulated depreciation	7,028,891
	20,105,648
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension contributions	83,578
Pension economic/demographic losses	1,436
Pension assumption changes	57,368
Other postemployment benefit contributions	3,373
Other postemployment benefit assumption changes	3,082
	148,837
<b>LIABILITIES</b>	
Accounts payable	50,920
Due to other governmental entities	12,796
Noncurrent liabilities:	
Due in one year	4,200
Due in more than one year	37,361
Other postemployment benefit liability	107,883
	213,160
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension economic/demographic gains	52,217
Pension excess earnings	97,041
Other postemployment benefit economic/demographic gains	8,819
	158,077
<b>NET POSITION</b>	
Net investment in capital assets	7,028,891
Restricted:	
By enabling legislations for special projects	94,644
Special projects	212,452
Unrestricted	12,547,261
	19,883,248
Total net position	\$ 19,883,248

The notes to the financial statements are an integral part of this statement.

**ROBERTS COUNTY, TEXAS  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense)</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Revenue and Changes in Net Position</u>
					<u>Primary Governmental Activities</u>
<b>Primary government</b>					
Governmental Activities:					
Administrative	\$ 1,081,069	\$ 13,111	\$ -	\$ -	\$ (1,067,958)
Judicial	443,595	53,241	50,100	-	(340,254)
Elections	13,775	-	-	-	(13,775)
Public facilities	346,416	9,078	5,964	-	(331,374)
Public safety	748,870	73,440	62,181	60,000	(553,249)
Road and bridge	1,612,237	99,664	54,487	-	(1,458,086)
Public service	224,446	-	-	-	(224,446)
Total	<u>\$ 4,470,408</u>	<u>\$ 248,534</u>	<u>\$ 172,732</u>	<u>\$ 60,000</u>	<u>(3,989,142)</u>
<b>General revenues:</b>					
Taxes:					
Property taxes, levied for general purposes					2,286,332
Property taxes, levied for road and bridge					904,319
Payments in lieu of taxes					456,950
Investment earnings					216,927
Miscellaneous					21,587
Gain on sale of capital assets					27,500
Total general revenues					<u>3,913,615</u>
Change in net position					(75,527)
<b>Net position - beginning</b>					20,065,547
<b>Prior period restatement</b>					<u>(106,772)</u>
<b>Net position - beginning, as restated</b>					<u>19,958,775</u>
<b>Net position - ending</b>					<u>\$ 19,883,248</u>

The notes to the financial statements are an integral part of this statement.

**ROBERTS COUNTY, TEXAS  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2018**

	<u>General</u>	<u>Road and Bridge</u>	<u>Non-Major Governmental</u>	<u>Total Governmental</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 4,641,493	\$ 2,319,462	\$ 342,544	\$ 7,303,499
Investments	5,127,946	-	359,570	5,487,516
Accounts receivable, net	28,752	-	-	28,752
Taxes receivable, net	33,050	12,533	-	45,583
Due from other funds	491	2,669	6,001	9,161
Due from other governments	418	3,074	-	3,492
Prepaid items	40,815	-	-	40,815
	<u>9,872,965</u>	<u>2,337,738</u>	<u>708,115</u>	<u>12,918,818</u>
Total assets	<u>\$ 9,872,965</u>	<u>\$ 2,337,738</u>	<u>\$ 708,115</u>	<u>\$ 12,918,818</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 26,050	\$ 24,870	\$ -	\$ 50,920
Due to other funds	8,670	-	491	9,161
Due to other governmental entities	12,788	8	-	12,796
	<u>47,508</u>	<u>24,878</u>	<u>491</u>	<u>72,877</u>
Total liabilities	<u>47,508</u>	<u>24,878</u>	<u>491</u>	<u>72,877</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - property taxes	31,880	12,084	-	43,964
Unavailable revenue - other receivables	41,396	-	-	41,396
	<u>73,276</u>	<u>12,084</u>	<u>-</u>	<u>85,360</u>
Total deferred inflows of resources	<u>73,276</u>	<u>12,084</u>	<u>-</u>	<u>85,360</u>
<b>FUND BALANCES</b>				
Non-spendable:				
Prepaid items	40,815	-	-	40,815
Restricted:				
By enabling legislation for special projects	-	-	94,644	94,644
Special projects	-	-	212,452	212,452
Committed for:				
Road & bridge	-	2,300,776	-	2,300,776
Special projects	-	-	400,528	400,528
Unassigned	9,711,366	-	-	9,711,366
	<u>9,752,181</u>	<u>2,300,776</u>	<u>707,624</u>	<u>12,760,581</u>
Total fund balances	<u>9,752,181</u>	<u>2,300,776</u>	<u>707,624</u>	<u>12,760,581</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 9,872,965</u>	<u>\$ 2,337,738</u>	<u>\$ 708,115</u>	<u>\$ 12,918,818</u>

The notes to the financial statements are an integral part of this statement.

**ROBERTS COUNTY, TEXAS**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL**  
**FUNDS TO THE STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2018**

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balance - governmental funds	\$	12,760,581
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.		7,028,891
Certain accounts receivable are not available to pay for current-period expenditures and, therefore, are deferred and shown as unavailable revenues in the fund financial statements.		85,360
Long-term assets are not due and receivable in the current period and therefore are not reported in the fund financial statements:		
Net pension asset		167,100
Pension and other postemployment benefit losses, deficient earnings, and assumption changes are shown as deferred outflows of resources in the government-wide financial statements.		
Pension economic/demographic losses		1,436
Pension assumption changes		57,368
Other postemployment benefit assumption changes		3,082
Pension and other postemployment benefit contributions paid after the measurement date, December 31, 2017, and before September 30, 2018 are expensed in the governmental funds and shown as deferred outflows of resources in the government-wide financial statements.		
Pension contributions		83,578
Other postemployment benefit contributions		3,373
Pension gains and excess earnings are shown as deferred inflows of resources in the government-wide financial statements.		
Pension economic/demographic gains		(52,217)
Pension excess earnings		(97,041)
Other postemployment benefit economic/demographic gains		(8,819)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the fund financial statements:		
Accrued compensated absences		(41,561)
Other postemployment benefit liability		(107,883)
Net position - governmental activities	\$	19,883,248

The notes to the financial statements are an integral part of this statement.

**ROBERTS COUNTY, TEXAS**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>General</u>	<u>Road and Bridge</u>	<u>Non-Major Governmental</u>	<u>Total Governmental</u>
<b>REVENUES</b>				
Property taxes	\$ 2,288,013	\$ 904,824	\$ -	\$ 3,192,837
Payments in lieu of taxes	-	456,950	-	456,950
Licenses and fees	207,141	38,031	8,357	253,529
Intergovernmental	112,281	54,487	-	166,768
Investment earnings	156,618	50,303	10,005	216,926
Miscellaneous	78,890	2,697	5,964	87,551
	<u>2,842,943</u>	<u>1,507,292</u>	<u>24,326</u>	<u>4,374,561</u>
Total revenues				
<b>EXPENDITURES</b>				
Current:				
Administrative	956,456	-	-	956,456
Judicial	431,857	-	3,412	435,269
Elections	13,774	-	-	13,774
Public facilities	325,939	-	1,763	327,702
Public safety	663,600	-	3,160	666,760
Road and bridge	-	1,343,507	-	1,343,507
Public service	211,146	-	-	211,146
Capital outlay	585,782	210,000	-	795,782
	<u>3,188,554</u>	<u>1,553,507</u>	<u>8,335</u>	<u>4,750,396</u>
Total expenditures				
<b>EXCESS OF REVENUES OVER / (UNDER) EXPENDITURES</b>	<u>(345,611)</u>	<u>(46,215)</u>	<u>15,991</u>	<u>(375,835)</u>
<b>OTHER FINANCING SOURCES</b>				
Proceeds from sale of assets	-	27,500	-	27,500
	<u>-</u>	<u>27,500</u>	<u>-</u>	<u>27,500</u>
Total other financing sources				
<b>NET CHANGE IN FUND BALANCES</b>	(345,611)	(18,715)	15,991	(348,335)
<b>FUND BALANCES - BEGINNING</b>	<u>10,097,792</u>	<u>2,319,491</u>	<u>691,633</u>	<u>13,108,916</u>
<b>FUND BALANCES - ENDING</b>	<u>\$ 9,752,181</u>	<u>\$ 2,300,776</u>	<u>\$ 707,624</u>	<u>\$ 12,760,581</u>

The notes to the financial statements are an integral part of this statement.



**ROBERTS COUNTY, TEXAS**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL**  
**FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds:	\$	(348,335)
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Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.

This is the amount by which capital outlays, \$795,782, exceeded depreciation, \$471,305, in the current period.		324,477
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Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. This amount represents the change in unavailable revenues.		(7,180)
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Some expenses reported in the Statement of Activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:

Compensated absences, net change		(548)
Deferred outflows of resources:		
Pension contributions		2,144
Pension economic/demographic loss		(15,282)
Pension deficient earnings		(270,595)
Pension assumption changes		25,790
Other postemployment benefit assumption changes		3,082
Other postemployment benefit contributions		169
Deferred inflows of resources:		
Pension economic/demographic gains		(52,217)
Pension excess earnings		(97,041)
Other postemployment benefit economic/demographic gains		(8,819)
Net pension asset, net change		167,100
Net pension liability, net change		199,635
Other postemployment benefit liability, net change		2,093

Change in net position - governmental activities	\$	<u>(75,527)</u>
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The notes to the financial statements are an integral part of this statement.

**ROBERTS COUNTY, TEXAS**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**SEPTEMBER 30, 2018**

	<b>ASSETS</b>	Permanent School Private-Purpose Trust Fund	Agency Funds
		<u>                    </u>	<u>                    </u>
Cash and cash equivalents		\$ 180,874	\$ 21,891
	Total assets	<u>\$ 180,874</u>	<u>\$ 21,891</u>
	<b>LIABILITIES</b>		
Accounts payable		\$ -	\$ 1,747
Due to other governments		3,374	5,792
Deposits		<u>-</u>	<u>14,352</u>
	Total liabilities	<u>3,374</u>	<u>\$ 21,891</u>
	<b>NET POSITION</b>		
Net position held in trust for school benefits		<u>\$ 177,500</u>	

The notes to the financial statements are an integral part of this statement.

**ROBERTS COUNTY, TEXAS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	Permanent School Private-Purpose Trust Fund
<b>ADDITIONS</b>	
Investment earnings:	
Interest	\$ 3,374
Total additions	3,374
<b>DEDUCTIONS</b>	
Miscellaneous expense	3,374
Total deductions	3,374
Change in net position	-
Net position - beginning	177,500
Net position - ending	\$ 177,500

The notes to the financial statements are an integral part of this statement.

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Roberts County, Texas (County) have been prepared in conformity with accounting principles generally accepted in the United States of America (generally accepted accounting principles)(GAAP) for local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant accounting and reporting policies of the County are described in the following notes to the financial statements.

**A. Financial Reporting Entity**

The County, incorporated in 1889, is a public corporation and political subdivision of the State of Texas. The County is governed by the Commissioners Court, composed of four County Commissioners and the County Judge, all of whom are elected officials.

The County provides a variety of services to advance the welfare, morale, comfort, safety and convenience of the County and its citizens.

The definition of the reporting entity is based primarily on the notion of financial accountability. The elected officials governing the County are accountable to their constituents for their public policy decisions, regardless of whether those decisions are carried out directly through the operations of the County or by their appointees through the operations of a separate entity. Therefore, the County is not only financially accountable for the organizations that make up its legal entity, but also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either, it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the County.

**B. Financial Statement Presentation, Measurement Focus and Basis of Accounting**

Government-Wide Statements

Government-wide financial statements consist of the Statement of Net Position and the Statement of Activities. These statements report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-like activities*, which rely to a significant extent on fees and charges for support.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this measurement focus, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of cash flows. Property taxes are recognized as revenues in the year for which they are levied. Fines and forfeitures are recognized when they have been assessed and adjudicated and earned. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**B. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation**

The Statement of Activities demonstrates the degree to which the direct expenses of the County’s programs are offset by those programs’ revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been included as part of the program expenses reported for the various functional activities. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by the program and 2) grants and contributions that are restricted to meeting the operational and/or capital requirements of a particular program. Taxes and other items not included among program revenue are reported instead as *general revenue*. In miscellaneous general revenues are non-program specific contributions including capital assets contributions.

Fiduciary funds are excluded in the government-wide presentation of the financial statements.

Fund-Level Statements

All governmental funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The County considers property taxes and other revenues as available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred. Grant and entitlement revenues are also susceptible to accrual. These funds are accounted for on a spending “financial flow” measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of “available spendable resources.” Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period.

Any proprietary funds, including internal service funds, and fiduciary funds, including agency funds, are accounted for using the accrual basis of accounting. Revenues are recognized when earned, and expenses when they are incurred. Claims incurred but not reported are included in payables and expenses. These funds are accounted for using an economic resources measurement focus.

The accounts of the County are organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures/expenses. Government resources are allocated to and accounted for in individual funds based on the purpose for which they are to be spent and the means by which spending activities are controlled.

The County reports the following major governmental funds:

**General Fund** – The *General Fund* is the general operating fund of the County. The General Fund is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include property taxes, charges for services, intergovernmental revenues and investment of idle funds. Primary expenditures are for administrative, judicial, public facilities, public safety, public service, and capital acquisition.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**B. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation**

Fund-Level Statements – Continuation

**Road and Bridge Fund** – The *Road and Bridge Fund* is a special revenue fund used to account for the revenues derived from property taxes and license fees levied for purposes of road and bridge expenditures.

Additionally, the County reports the following fund types:

**Special Revenue Funds** – The *Special Revenue Funds* account for the proceeds of specific revenue sources (other than fiduciary funds) that are legally restricted to expenditures for specified purposes.

**Permanent School Private-Purpose Trust Fund** accounts for the investment income received on investments the County owns. The revenue is required by law to be distributed to the school district within the County, while the initial investment is required to be held as the principal investment for the benefit of the school district.

**Agency Funds** are used to account for assets held by the County as an agent for individuals, private organizations, other governments and other funds. Agency funds do not involve a formal trust agreement. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

**C. Use of Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity**

**1. Deposits and Investments**

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, deposits within public fund investment pools and highly liquid investments with an original maturity of three months or less when purchased. Statutes authorize the County to keep funds in demand deposits, time deposits, or securities of the United States. The County's custodial banks are required to pledge for the purpose of securing County funds, securities of the following kind, in an amount equal to the amount of such County funds: bonds and notes of the United States, securities of indebtedness of the United States, bonds of the State of Texas, or of any county, city, or independent school district, and various other bonds as described in Texas Statutes.

The County is required by Government Code Chapter 2256, The Public Funds Investment Act ("Act"), to adopt, and publicize an investment policy. That policy must be written, primarily emphasize safety of principal and liquidity, address investment diversification, yield, and maturity and the quality and capability of investment management, and include a list of the types of authorized investments in which the investing entity's funds may be invested, and the maximum allowable stated maturity of any individual investment owned by the entity.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**D. Financial Statement Presentation, Measurement Focus and Basis of Accounting – Continuation**

**1. Deposits and Investments – Continuation**

The Act requires an annual audit of investment policies. Audit procedures in this area conducted as a part of the audit of the basic financial statements disclosed that in the area of investment practices, management has established and reported appropriate policies. The County adheres to the requirements of the Act. Additionally, investment practices of the County are in accordance with local policies.

**2. Receivables and Payables**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of inter-fund loans) or “advances to/from other funds” (i.e., the noncurrent portion of inter-fund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Accounts receivable from other governments include amounts due from grantors for approved grants for specific programs and reimbursements for services performed by the County. Program grants are recorded as receivables revenues at the time all eligibility requirements established by the provider have been met.

Charges for services performed are recorded as receivables and revenues when they are earned in the government-wide statements. Included are fines and costs assessed by court action and billable services for certain contracts. Revenues received in advance of the costs being incurred are recorded as unavailable revenue in the fund statements. Receivables are shown net of an allowance for uncollectible accounts of \$148,447.

Payables consist of vendor obligations for goods and services as well as funds payable to others when the criteria for their release have been met.

**3. Property Tax Calendar and Revenues**

Property taxes are based on taxable value at January 1 and become due October 1 and past due after January 31 of the following year. Tax collections during the months of October through December are entitled to discounts offered by the County. Tax collections after February 1 are treated as late payments and are subject to penalty and interest. Uncollected taxes from the current tax roll become delinquent on July 1 and are subject to additional penalties and interest. Accordingly, receivables and revenues for property taxes are reflected on the government-wide statement based on the full accrual method of accounting. Property tax receivables for prior years' levies are shown net of an allowance for uncollectible accounts of \$144,349.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation**

**4. Restricted Assets/Funds**

The following accounts reflect restricted status by third-party or statutory obligations for specific purposes:

- Other Non-Major Governmental fund balances (amounts restricted for other specific purposes such as personnel and security for the courthouse, technology requirements for the justice court, maintenance of the County’s law library, and management, and preservation of public records. All restrictions are enacted according to Texas statutes.)
- The County has also received grant funds from the State of Texas. Those funds are restricted to the grants purpose, maintenance and preservation of the Red Deer Watershed.
- In addition to the statutory restrictions the County has also received various donations from persons outside of the County that are restricted to the donors stated purpose.

**5. Prepaid items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The County uses the consumption method to record its prepaid items which requires reporting these items as assets and deferring the recognition of expenditures until the period in which prepaid items are used or consumed. In the fund financial statements, they are offset by a designation of non-spendable fund balance which indicates they do not represent “available spendable resources”.

**6. Capital Assets**

Capital assets, which include land, buildings and improvements, and equipment, are reported in the government-wide financial statements. The County has opted not to retroactively report infrastructure assets (assets acquired prior to October 1, 2003). According to the County’s capitalization policy, capital assets, such as equipment, are defined as individual assets (or systems of assets) having a cost of \$5,000 or more and an estimated useful life in excess of one year. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

When capital assets are purchased, they are capitalized and depreciated in the government-wide financial statements. Capital assets are recorded as expenditures of the current period in the governmental fund financial statements.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Capital assets are depreciated using the straight-line method over the following estimated lives:

Buildings and improvements	40 years
Machinery and equipment	5 - 20 years

Continued



**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation**

**7. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow or resources (expense/expenditure) until then. The government has multiple items that qualify for reporting in this category. They are the contributions and other items related to the County's pension and other post-employment benefit plans reported in the government-wide statement of net position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has multiple items that qualifies for reporting in this category. One item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The other items are related to the County' pension and other post-employment benefit plans reported in the government-wide statement of net position.

**8. Compensated Absences**

A liability for unused vacation and comp time for all full-time employees is calculated and reported in the government-wide financial statements. For financial reporting, the following criteria must be met to be considered as compensated absences:

- leave or compensation is attributable to services already rendered
- leave or compensation is not contingent on a specific event (such as illness).

Per GASB Interpretation No. 6, liabilities for compensated absences are recognized in the fund statements to the extent the liabilities have matured (i.e. are due for payment). Compensated absences are accrued in the government-wide statements.

The County provides compensated vacation leave for all full-time regular employees. Employees earn the vacation leave on a per month basis of employment and earn greater amounts for long-term employment with the County. The maximum amount of unused vacation an employee is allowed to have at one time is the amount the employee would normally earn in one year at that employee's current accrued rate. Employees are not allowed to receive pay for vacation in lieu of taking time off except upon termination of employment with the County.

Sick leave accrues at a rate of one day per month, and may be accumulated up to sixty days. No unused sick leave will be paid upon termination.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation**

**9. Pensions and Other Post-Employment Benefits**

For purposes of measuring the net pension and total OPEB assets or liabilities, deferred outflows of resources and deferred inflows of resources related to pensions, OPEB, pension expense and OPEB expense, information about the fiduciary net position of the County's Texas County and District Retirement System Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**10. Fund Balances**

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balance for governmental funds can consist of the following:

**Non-spendable Fund Balance** – includes amounts that are (a) not in spendable forms, or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example: inventories, and prepaid amounts.

**Restricted Fund Balance** – includes amounts that are restricted for specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of the resource providers.

**Committed Fund Balance** – includes amounts that can only be used for the specific purposes determined by a formal action of the County's highest level of decision-making authority, the Commissioners' Court. Commitments may be changed or lifted only by the County taking the same formal action that imposed the constraint originally (for example: resolution or ordinance).

**Assigned Fund Balance** – includes amounts intended to be used by the County for specific purposes that are neither restricted nor committed. Intent is expressed by (a) Commissioners' Court or (b) a body (budget, finance committee, or County Official) to which the assigned amounts are to be used for specific purposes. Assigned amounts also include all residual amounts in governmental funds (except negative amounts) that are not classified as non-spendable, restricted or committed.

**Unassigned Fund Balance** – this classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

**11. Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three categories.

**Net Investment in Capital Assets** – This amount consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continuation**

**D. Assets, Liabilities, Deferred Inflows and Outflows of Resources, and Net Position or Equity – Continuation**

**11. Net Position – Continuation**

**Restricted Net Position** – This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments, enabling legislation, or constitutional provisions.

**Unrestricted Net Position** – This amount includes all net positions that do not meet the definition of “net investment in capital assets” or “restricted net position.”

**12. Fund Balance Policies**

When the County incurs an expenditure for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first, then unrestricted funds. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Committed fund balance amounts may be used for other purposes with appropriate action by the Commissioners’ Court to either modify or rescind a fund balance commitment. Commitments are typically done through adoption and amendment of the budget.

The County’s highest level of decision-making authority is the Commissioners’ Court. The Court has not yet delegated the authority to assign fund balance amounts to a specific individual nor does it have a policy to authorize the assignment of fund balances outside the Court.

**NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Budgetary Information**

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to September 1, the proposed budget is submitted to the Commissioners' Court.
2. The Commissioners' Court provides for a public hearing on the County budget subsequent to August 15, and prior to the levy of taxes by the Commissioners' Court.
3. Prior to October 1, the budget is legally adopted by order of the Commissioners' Court for the General Fund and Road and Bridge Special Revenue Fund.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY – Continuation**

**A. Budgetary Information – Continuation**

4. The budget is prepared by fund and department with the legal level of control at the department level. Administrative control is maintained through the establishment of more detailed account or object class budgets within the departments. Emergency expenditures to meet unusual and unforeseen conditions which could not, by reasonable diligent thought and attention, have been included in the original budget, whereby total expenditures of a department have been increased must be authorized by the Court as emergency amendments to the original budget. Management may not amend the budget at any level without approval of the Commissioners' Court. The Court has the authority to make such changes in the budget, in its judgment of facts, the law warrant, and the interest of the taxpayers demand, provided the amounts budgeted for the current expenditures from the various funds for the County do not exceed appropriations, including fund balances from the prior fiscal periods. Amounts shown in the financial statements represent the original budget amounts and all supplemental appropriations. Supplemental appropriations to the original adopted budget are in the Final Budget Amounts column of the Budgetary Comparison Schedule for the General Fund and Road and Bridge Special Revenue Fund.
5. Budgets for the General Fund and Road and Bridge Fund are adopted on a basis consistent with GAAP on the modified accrual basis of accounting on an annual basis.
6. Formal budgetary integration on an annual basis is employed as a management control device during the year for the General Fund and Road and Bridge Special Revenue Fund.
7. All appropriations, except those in grant funds, lapse at the end of the County's fiscal year and may be re-budgeted the next year.

**NOTE 3 – DEPOSITS AND INVESTMENTS**

Following is a reconciliation of the County's cash and deposit balances as of September 30, 2018:

Cash and deposit balances consist of:

Bank deposits	\$ 7,506,264
	\$ 7,506,264
Total	\$ 7,506,264

Cash and deposit balances are reported in the basic financial statements as follows:

Government-wide Statement of Net Position:

Unrestricted	\$ 7,303,499
Fiduciary Funds Statement of Net Position	202,765
Total	\$ 7,506,264

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 3 – DEPOSITS AND INVESTMENTS – Continuation**

As of September 30, 2018, the County had the following investments:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (Days)</u>
Governmental Activities		
Certificates of deposit (interest rates at 0.65% - 1.20%)	\$ 5,487,516	
Total fair value	<u>\$ 5,487,516</u>	
Portfolio weighted average maturity		<u>415</u>

**Custodial credit risk – deposits.** As of September 30, 2018, the carrying amount of the County's deposits with financial institutions was \$12,993,781 and the bank's balance was \$12,988,924. Of the bank balance, \$266,238 was insured through the Federal Depository Insurance Corporation (FDIC) and \$12,722,686 was collateralized with securities held by the pledging institution's agent in the County's name.

**Interest rate risk** is the risk that adverse changes in interest rates will result in an adverse effect on the fair value of an investment. The County manages its exposure to interest rate risk by maintaining its cash in interest-bearing demand accounts, readily available TexPool shares, or in certificates of deposit with weighted average maturities of two years or less.

**Credit risk** is the risk that an insurer or other counterparty to an investment will not fulfill its obligations. State law and County policy limit investments in local government pools to those rated no lower than AAA or an equivalent rating by at least one nationally recognized rating service.

**Concentration of credit risk** is the risk of loss attributed to the magnitude of a government's investment in a single insurer. As of September 30, 2018, all of the County's carrying value of cash deposited with the County's depository banks and was adequately secured as described above.

**NOTE 4 – PROPERTY TAX**

The State of Texas Constitutional tax rate limit for both operations and debt service is \$.80 on each \$100 of assessed valuation. The tax rate on the 2017 tax roll was \$.48 per \$100, which means that the County has a tax margin of \$.32 per \$100 and could raise up to \$1,581,288 additional revenue from the 2017 assessed valuation of \$494,152,613 before the limit is reached.

The State of Texas Constitutional tax rate limit for the maintenance of farm-to-market roads is \$.30 on each \$100 of assessed valuation. The tax rate on the 2017 tax roll was \$.19 per \$100, which means that the County has a tax margin of \$.11 per \$100 and could raise up to \$543,063 additional revenue from the 2017 assessed valuation of \$493,693,863 before the limit is reached.

Real and personal property values are assessed for the period January 1 to December 31, as of January 1 at which date property taxes attach as an enforceable lien on property. Taxes are levied by October 1 of the current year and are collected from October 1 to June 30 of the following year. Payments received in October through December are entitled to discounts offered by the County. Payments received after February 1 are considered late and are subject to penalty and interest. Taxes become delinquent on July 1 of the following year.

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 5 – CAPITAL ASSETS**

Capital assets are recorded at cost or, if donated, at fair market value at the date of receipt. In accordance with GASB Statement No. 34, depreciation policies were adopted to include useful lives and classification by function. As stated earlier, the County has opted not to report its infrastructure retroactively.

Capital asset activity for the year ended September 30, 2018 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land and land improvements	\$ 36,682	\$ -	\$ -	\$ 36,682
Total capital assets, not being depreciated	<u>36,682</u>	<u>-</u>	<u>-</u>	<u>36,682</u>
Capital assets, being depreciated:				
Buildings and improvements	4,734,607	195,580	-	4,930,187
Machinery and equipment	4,448,005	600,202	(24,500)	5,023,707
Total capital assets, being depreciated	<u>9,182,612</u>	<u>795,782</u>	<u>(24,500)</u>	<u>9,953,894</u>
Less accumulated depreciation for:				
Buildings and improvements	(722,058)	(119,615)	-	(841,673)
Machinery and equipment	(1,792,822)	(351,690)	24,500	(2,120,012)
Total accumulated depreciation	<u>(2,514,880)</u>	<u>(471,305)</u>	<u>24,500</u>	<u>(2,961,685)</u>
Total capital assets, being depreciated, net	<u>6,667,732</u>	<u>324,477</u>	<u>-</u>	<u>6,992,209</u>
Governmental activities capital assets, net	<u>\$ 6,704,414</u>	<u>\$ 324,477</u>	<u>\$ -</u>	<u>\$ 7,028,891</u>

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 5 – CAPITAL ASSETS** – Continuation

Depreciation expense for the year ended September 30, 2018 was charged to the functions/programs of the primary government as follows:

Governmental activities	
Administrative	\$ 116,916
Judicial	1,681
Public safety	74,407
Public service	10,286
Public facilities	16,515
Road and bridge	<u>251,500</u>
 Total Depreciation Expense	 <u><u>\$ 471,305</u></u>

**NOTE 6 – RETIREMENT PLAN**

**Plan Description:** Roberts County provides retirement and death benefits for all of its employees, except temporary employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of several nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034 and is available at [www.tcdrs.org](http://www.tcdrs.org).

**Benefits Provided:** The plan provisions are adopted by the governing body of the County (employer), within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by the County.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the County within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

**Employees Covered by Benefit Terms:** At December 31, 2017, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	28
Inactive employees entitled to but not yet receiving benefits	17
Active employees	42

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 6 – RETIREMENT PLAN** – Continuation

**Contributions:** The County has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the County based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the County is actuarially determined annually.

The County contributed using the actuarially determined rate of 6.61% for the months of the accounting year in 2017 and 6.69% for the months of the accounting year in 2018. The contribution rate payable by the employee members is 7.0% for fiscal year 2018 as adopted by the governing body of the County. The employee contribution rate and the employer contribution rate may be changed by the governing body of the County within the options available in the TCDRS Act.

**Net Pension Liability:** The County’s net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date.

**Actuarial Assumptions:** The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

All actuarial assumptions that determined the total pension liability as of December 31, 2017 were based on the results of an actuarial experience study for the period January 1, 2013 – December 31, 2016, except where required to be different by GASB 68.

In the 2017 actuarial valuation, assumed life expectancies were adjusted as a result of adopting a new projection scale, 130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

**TCDRS system-wide economic assumptions:**

Real rate of return	5.25%
Inflation	2.75%
Long-term investment return	8.00%

The assumed long-term investment return of 8% is net after investment and administrative expenses. It is assumed returns will equal the nominal annual rate of 8% for calculating the actuarial accrued liability and the normal cost contribution rate for the retirement plan of each participating employer.

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 3.25% (made up of 2.75% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.6% per year for a career employee.

**Employer-specific economic assumptions:**

Growth in membership	0.00%
Payroll growth for funding calculations	2.25%

Continued



**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 6 – RETIREMENT PLAN** – Continuation

The payroll growth assumption is for the aggregate covered payroll of an employer.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2018 information for a 10-year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2017.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Benchmark	Target Allocation	Geometric Real Rate of Return (Expected Minus Inflation)
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.55%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index	16.00%	7.55%
Global Equities	MSCI World (net) Index	1.50%	4.85%
International Equities - Developed	MSCI World Ex USA (net) Index	11.00%	4.55%
International Equities - Emerging	MSCI Emerging Markets (net) Index	8.00%	5.55%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	0.75%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	8.00%	4.12%
Direct Lending	S&P/LSTA Leveraged Loan Index	10.00%	8.06%
Distressed Debt	Cambridge Associates Distressed Securities Index	2.00%	6.30%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.05%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	6.00%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index	6.00%	6.25%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Funds of Funds Composite Index	18.00%	4.10%

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 6 – RETIREMENT PLAN** – Continuation

**Discount Rate:** The discount rate used to measure the total pension liability was 8.10%. The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternatives methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act.

1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
3. The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 8.10%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 6 – RETIREMENT PLAN – Continuation**

**Changes in the Net Pension Liability / (Asset):**

	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability / (Asset) (a) - (b)
	<u>(a)</u>	<u>(b)</u>	<u>(a) - (b)</u>
Balances as of December 31, 2016	\$ 5,476,314	\$ 5,276,679	\$ 199,635
Changes for the year:			
Service cost	189,471	-	189,471
Interest on total pension liability (1)	447,272	-	447,272
Effect of plan changes (2)	-	-	-
Effect of economic/demographic gains or losses	(69,623)	-	(69,623)
Effect of assumptions changes or inputs	55,438	-	55,438
Refund of contributions	(9,587)	(9,587)	-
Benefit payments	(283,944)	(283,944)	-
Administrative expenses	-	(3,972)	3,972
Member contributions	-	115,780	(115,780)
Net investment income	-	769,110	(769,110)
Employer contributions	-	109,329	(109,329)
Other (3)	-	(954)	954
	<u>5,805,341</u>	<u>5,972,441</u>	<u>(167,100)</u>
Balances as of December 31, 2017	<u>\$ 5,805,341</u>	<u>\$ 5,972,441</u>	<u>\$ (167,100)</u>

(1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

(2) No plan changes valued.

(3) Relates to allocation of system-wide items.

**Sensitivity of the net pension liability / (asset) to changes in the discount rate:** The following presents the net pension liability of the County, calculated using the discount rate of 8.10%, as well as what the County's net pension liability / (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (7.10%) or 1 percentage point higher (9.10%) than the current rate.

	1% Decrease 7.10%	Current Discount Rate 8.10%	1% Increase 9.10%
	<u>7.10%</u>	<u>8.10%</u>	<u>9.10%</u>
Total pension liability	\$ 6,405,229	\$ 5,805,341	\$ 5,285,701
Fiduciary net position	<u>5,972,441</u>	<u>5,972,441</u>	<u>5,972,441</u>
Net pension liability / (asset)	<u>\$ 432,788</u>	<u>\$ (167,100)</u>	<u>\$ (686,740)</u>

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 6 – RETIREMENT PLAN – Continuation**

**Pension plan fiduciary net position:** Detailed information about the pension plan’s fiduciary net position is available in the separately issued TCDRS financial report.

**Pension Expense / (Income):**

	January 1, 2017 to December 31, 2017
Service cost	\$ 189,471
Interest on total pension liability (1)	447,272
Effect of plan changes	-
Administrative expenses	3,972
Member contributions	(115,780)
Expected investment return net of investment expenses	(424,498)
Recognition of deferred inflows/outflows of resources	
Recognition of economic/demographic gains or losses	(2,123)
Recognition of assumption changes or inputs	29,648
Recognition of investment gains or losses	23,023
Other (2)	954
Pension expense / (income)	\$ 151,939

(1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

(2) Relates to allocation of system-wide items.

**Deferred Inflows / Outflows of Resources:** As of December 31, 2017, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$ 52,217	\$ 1,436
Changes of assumptions	-	57,368
Net difference between projected and actual earnings	97,040	-
Contributions made subsequent to measurement date	N/A	83,578

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 6 – RETIREMENT PLAN – Continuation**

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 31:		
2018	\$	36,352
2019		7,956
2020		(65,840)
2021		(68,921)
2022		-
Thereafter		-

**NOTE 7 – POST-EMPLOYMENT DEFINED BENEFIT GROUP TERM LIFE INSURANCE PLAN**

**Plan Description:** Roberts County, Texas participates in the retiree Group Term Life program (GTL) for the Texas County & District Retirement System (TCDRS), which is a statewide, multiple-employer, public employee retirement system. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the GTLF. This report is available at [www.tcdrs.org](http://www.tcdrs.org). TCDRS' CAFR may also be obtained by writing to the Texas County & District System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 800-823-7782.

**Benefits Provided:** All full- and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year and are eligible for the TCDRS pension plan. Only employers that have elected participation in the retiree Group Term Life program are included in the other postemployment benefit plan (OPEB). The plan provides a \$5,000 post-retirement death benefit to beneficiaries of service retirees and disability retirees of employers that have elected participation in the GTL program. Contributions made to the retiree GTL Program are held in the GTL Fund. The GTL Fund does not meet the requirements of a trust under paragraph 4b of GASB Statement 75, as the assets of the GTL Fund can be used to pay active GTL benefits which are not part of the OPEB plan. Benefit terms are established under the TCDRS Act. Participation in the retiree GTL program is optional and the employer may elect to opt out of (or opt into) coverage as of January 1 each year. The County's contribution rate for the retiree GTL program is calculated annually on an actuarial basis, and is equal to the cost of providing a one-year death benefit equal to \$5,000.

**Employees Covered by Benefit Terms:** At December 31, 2017, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	17
Inactive employees entitled to but not yet receiving benefits	7
Active employees	42

**Total OPEB Liability:** The County's total OPEB liability was measured as of December 31, 2017, and was determined by an actuarial valuation as of that date.

**Actuarial Assumptions:** The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 7 – POST-EMPLOYMENT DEFINED BENEFIT GROUP TERM LIFE INSURANCE PLAN - Continuation**

All actuarial assumptions that determined the total OPEB liability as of December 31, 2017 were based on the results of an actuarial experience study for the period January 1, 2013 – December 31, 2016, except where required to be different by GASB 75.

In the 2017 actuarial valuation, assumed life expectancies were adjusted as a result of adopting a new projection scale, 130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

**Discount Rate:** The TCDRS GTL program is treated as an unfunded OPEB plan because the GTL trust covers both actives and retirees and the assets are not segregated for these groups. Under GASB Statement 75 (paragraph 155), the discount rate for an unfunded OPEB plan should be based on 20-year tax-exempt AA or higher Municipal Bonds. Therefore, a discount rate of 3.44% based on the 20 Year Bond GO index published by bondbuyer.com is used as of the measurement date of December 31, 2017.

**Changes in the Total OPEB Liability:**

	Changes in Total OPEB Liability
Balances as of December 31, 2016	\$ 109,976
Changes for the year:	
Service cost	4,833
Interest on total OPEB liability (1)	4,259
Changes of benefit terms (2)	-
Effect of economic/demographic experience	(10,583)
Effect of assumptions changes or inputs (3)	3,698
Benefit payments	(4,300)
Other	-
Balances as of December 31, 2017	\$ 107,883

(1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

(2) No plan changes valued.

(3) Reflects change in discount rate and the new assumptions adopted based on the January 1, 2013 - December 31, 2016 Investigation of Experience.

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 7 – POST-EMPLOYMENT DEFINED BENEFIT GROUP TERM LIFE INSURANCE PLAN – Continuation**

**Sensitivity of the net pension liability / (asset) to changes in the discount rate:** The following presents the Total OPEB Liability of the employer, calculated using the discount rate of 3.44%, as well as what the Total OPEB Liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.44%) or 1 percentage point higher (4.44%) than the current rate. Note that the healthcare cost trend rate does not affect the Total OPEB Liability, so sensitivity to the healthcare cost trend rate is not shown.

	1% Decrease 2.44%	Current Discount Rate 3.44%	1% Increase 4.44%
Total OPEB liability	\$ 125,606	\$ 107,883	\$ 93,692

**OPEB Expense / (Income):**

	January 1, 2017 to December 31, 2017
Service cost	\$ 4,834
Interest on total OPEB liability (1)	4,259
Effect of plan changes	-
Recognition of deferred inflows/outflows of resources	
Recognition of economic/demographic gains or losses	(1,764)
Recognition of assumption changes or inputs	616
Other	-
OPEB expense / (income)	\$ 7,945

(1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

**Deferred Inflows / Outflows of Resources:** As of December 31, 2017, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$ 8,819	\$ -
Changes of assumptions	-	3,082
Contributions made subsequent to measurement date	N/A	3,373

Continued

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 7 – POST-EMPLOYMENT DEFINED BENEFIT GROUP TERM LIFE INSURANCE PLAN – Continuation**

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 31:	
2018	\$ (1,148)
2019	(1,148)
2020	(1,148)
2021	(1,148)
2022	(1,145)
Thereafter	-

**NOTE 8 – CONCENTRATION OF TAXPAYERS**

As of September 30, 2018, the following taxpayers accounted for a significant portion of the County’s total tax levy.

<u>Taxpayer</u>	<u>Industry</u>	<u>Tax Amount</u>	<u>Percent of Total Levy</u>
Taxpayer A	Oil & Gas	\$ 252,187	7.60 %
Taxpayer B	Oil & Gas	244,694	7.37
Taxpayer C	Oil & Gas	225,369	6.79

**NOTE 9 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

**Individual fund Inter-fund Receivables and Payables**

<u>Fund</u>	<u>Inter-fund Receivables</u>	<u>Inter-fund Payables</u>
General Fund	\$ 491	\$ 8,670
Special Revenue:		
Road and Bridge	2,669	-
Cemetery	-	491
Courthouse Security	2,187	-
Law Library	665	-
Records Management	2,918	-
Records Preservation	231	-
	<u>\$ 9,161</u>	<u>\$ 9,161</u>

The primary purpose of inter-fund receivables and payables is the loaning of funds from the General Fund to Special Revenue Funds for the purpose of meeting current year expenditures.



**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 10 – ACCRUED COMPENSATED ABSENCES**

Accrued compensated absences activity for the year ended September 30, 2018, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Compensated absences	\$ 41,013	\$ 54,066	\$ (53,518)	\$ 41,561	\$ 4,200

**NOTE 11 – TAX ABATEMENTS**

During the year ended September 30, 2013, Roberts County entered into a 10 year property tax abatement agreement with a business under the Texas Property Redevelopment and Tax Abatement Act. Under the Act, localities may grant tax abatement of up to 100 percent of a business' property tax bill for the purpose of attracting or retaining business within the jurisdictions. The abatement may be granted to any business located within or promising to relocate to Roberts County. To be eligible the Company agreed to construct improvements consisting of a wind power facility with an anticipated capacity of 70 megawatts of overall Turbine Nameplate Capacity. The Chief Appraiser will determine the certified appraised value annually pursuant to the terms of the abatement under this agreement. The amount of the abatement will automatically be deducted from the property owner's tax bill. In the event of default the County shall use the certified appraised values which were abated to determine the taxes due, less any payments made at any time to the County. In addition to the commitments for eligibility the Company has agreed to make payments in lieu of taxes annually in the amount of \$2,600 per megawatt of turbine nameplate capacity during the abatement period, this resulted in payments in lieu of taxes for the current year of \$456,950.

For the fiscal year ended September 30, 2018, Roberts County abated property taxes totaling \$1,196,715 under this program, including the following tax abatement agreements:

- A 100 percent tax abatement to Miami Wind I, LLC for eligible property in the reinvestment zone. The abatement amounted to \$1,196,715.

**NOTE 12 – OPERATING LEASES**

The County has entered into agreements for servicing and maintaining two copiers, and their related controls. Total lease expenses for 2018 are \$4,870. Commitments under these agreements provide for minimum future payments as of September 30, 2018, as follows:

For Year Ended:		
	2019	\$ 6,408
	2020	5,140
	2021	4,286
	2022	1,057
	2023	<u>264</u>
Total Future Minimum Payments		<u>\$ 17,155</u>

**ROBERTS COUNTY, TEXAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**NOTE 13 – RISK MANAGEMENT**

The County's major areas of risk management are: public officials', law enforcement, and automobile liability, general comprehensive liability and property damage, workers' compensation, and employee health insurance. The County has obtained insurance with an insurance company and a public entity risk pool in which all risk is transferred to those entities for all the above areas. The County pays a deductible per incident except on the employee health insurance in which the deductible is the responsibility of the employee. There have been no significant reductions in insurance coverage from the prior year and settlements have not exceeded insurance coverage for the current year or the previous three years.

**NOTE 14 – PROBATION DEPARTMENTS**

*Community Supervision and Corrections (Adult Probation)*

The 31<sup>st</sup> District CSCD is a joint venture between Wheeler, Roberts, Hemphill and Lipscomb Counties. The County's local funding to this department for the year ended September 30, 2018 was \$812. There is not an issued audit opinion on the restitution, probation fees, or any County funding.

**NOTE 15 – PRIOR PERIOD RESTATEMENT**

The beginning net position on the Statement of Activities was changed due to the adoption of GASB Statements 74 and 75 and the resulting requirement to report the total other postemployment benefit liability and the deferred outflow of resources due to employer contributions. The total prior period adjustment related to the adoption of these standards resulted in a net decrease of beginning net position in the amount of \$106,772.

**REQUIRED SUPPLEMENTARY INFORMATION  
(UNAUDITED)**

**ROBERTS COUNTY, TEXAS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Property taxes	\$ 2,353,240	\$ 2,353,240	\$ 2,288,013	\$ (65,227)
Licenses and fees	174,300	174,300	207,141	32,841
Intergovernmental	90,533	90,533	112,281	21,748
Investment earnings	75,000	75,000	156,618	81,618
Miscellaneous	1,000	1,000	78,890	77,890
	<u>2,694,073</u>	<u>2,694,073</u>	<u>2,842,943</u>	<u>148,870</u>
Total revenues	<u>2,694,073</u>	<u>2,694,073</u>	<u>2,842,943</u>	<u>148,870</u>
<b>EXPENDITURES</b>				
Current:				
Administrative				
Administrative	255,599	255,599	189,031	66,568
Commissioners' Court	234,996	234,996	232,832	2,164
County Judge	224,324	224,324	213,083	11,241
County Treasurer	160,658	160,658	149,969	10,689
Tax Assessor/Collector	182,885	182,885	171,541	11,344
	<u>1,058,462</u>	<u>1,058,462</u>	<u>956,456</u>	<u>102,006</u>
Total administrative	<u>1,058,462</u>	<u>1,058,462</u>	<u>956,456</u>	<u>102,006</u>
Judicial				
County/District Clerk	172,288	172,288	159,903	12,385
Justice of the Peace	84,940	84,940	77,184	7,756
County Attorney	96,741	96,741	94,524	2,217
District Court	125,352	125,352	100,246	25,106
	<u>479,321</u>	<u>479,321</u>	<u>431,857</u>	<u>47,464</u>
Total judicial	<u>479,321</u>	<u>479,321</u>	<u>431,857</u>	<u>47,464</u>
Elections				
Elections	29,350	29,350	13,774	15,576
	<u>29,350</u>	<u>29,350</u>	<u>13,774</u>	<u>15,576</u>
Total elections	<u>29,350</u>	<u>29,350</u>	<u>13,774</u>	<u>15,576</u>
Public facilities				
Custodial and maintenance	277,670	277,670	214,755	62,915
4-County tower	7,965	7,965	1,849	6,116
Airport	6,100	6,100	4,545	1,555
Cemetery	40,200	40,200	21,347	18,853
Museum	40,900	40,900	38,635	2,265
Park	27,800	27,800	13,549	14,251
Pool	62,100	62,100	30,259	31,841
Red Deer Watershed	1,000	1,000	1,000	-
	<u>463,735</u>	<u>463,735</u>	<u>325,939</u>	<u>137,796</u>
Total public facilities	<u>463,735</u>	<u>463,735</u>	<u>325,939</u>	<u>137,796</u>

Continued

**ROBERTS COUNTY, TEXAS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

Continuation	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>EXPENDITURES</b>				
Current:				
Public safety				
County Sheriff	665,584	665,584	625,058	40,526
Fire department	47,805	47,805	38,542	9,263
Total public safety	<u>713,389</u>	<u>713,389</u>	<u>663,600</u>	<u>49,789</u>
Public service				
Welfare	10,200	10,200	5,652	4,548
Ag extension service	167,297	167,297	162,143	5,154
Crime Victim's program	42,000	42,000	43,351	(1,351)
Total public service	<u>219,497</u>	<u>219,497</u>	<u>211,146</u>	<u>8,351</u>
Capital outlay	<u>1,605,000</u>	<u>1,605,000</u>	<u>585,782</u>	<u>1,019,218</u>
Total expenditures	<u>4,568,754</u>	<u>4,568,754</u>	<u>3,188,554</u>	<u>1,380,200</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(1,874,681)</u>	<u>(1,874,681)</u>	<u>(345,611)</u>	<u>1,529,070</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in	<u>1,874,681</u>	<u>1,874,681</u>	<u>-</u>	<u>(1,874,681)</u>
Total other financing sources	<u>1,874,681</u>	<u>1,874,681</u>	<u>-</u>	<u>(1,874,681)</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>-</u>	<u>-</u>	<u>(345,611)</u>	<u>(345,611)</u>
<b>FUND BALANCE - BEGINNING</b>	<u>10,097,792</u>	<u>10,097,792</u>	<u>10,097,792</u>	<u>-</u>
<b>FUND BALANCE - ENDING</b>	<u>\$ 10,097,792</u>	<u>\$ 10,097,792</u>	<u>\$ 9,752,181</u>	<u>\$ (345,611)</u>

**ROBERTS COUNTY, TEXAS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**  
**ROAD AND BRIDGE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Property taxes	\$ 930,869	\$ 930,869	\$ 904,824	\$ (26,045)
Payments in lieu of taxes	456,950	456,950	456,950	-
Licenses and fees	23,000	23,000	38,031	15,031
Intergovernmental	-	-	54,487	54,487
Investment earnings	9,000	9,000	50,303	41,303
Miscellaneous	-	-	2,697	2,697
	<hr/>	<hr/>	<hr/>	<hr/>
Total revenues	1,419,819	1,419,819	1,507,292	87,473
<b>EXPENDITURES</b>				
Current:				
Road and bridge	1,711,580	1,711,580	1,343,507	368,073
Capital outlay	-	-	210,000	(210,000)
	<hr/>	<hr/>	<hr/>	<hr/>
Total expenditures	1,711,580	1,711,580	1,553,507	158,073
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>				
	<hr/>	<hr/>	<hr/>	<hr/>
	(291,761)	(291,761)	(46,215)	245,546
<b>OTHER FINANCING SOURCES</b>				
Proceeds from disposal of assets	-	-	27,500	27,500
Transfers in	291,761	291,761	-	(291,761)
	<hr/>	<hr/>	<hr/>	<hr/>
Total other financing sources	291,761	291,761	27,500	(264,261)
<b>NET CHANGE IN FUND BALANCE</b>				
	<hr/>	<hr/>	<hr/>	<hr/>
	-	-	(18,715)	(18,715)
<b>FUND BALANCE - BEGINNING</b>				
	<hr/>	<hr/>	<hr/>	<hr/>
	2,319,491	2,319,491	2,319,491	-
<b>FUND BALANCE - ENDING</b>				
	<hr/>	<hr/>	<hr/>	<hr/>
	\$ 2,319,491	\$ 2,319,491	\$ 2,300,776	\$ (18,715)

**ROBERTS COUNTY, TEXAS**  
**TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**Last 10 Years (will ultimately be displayed)**

	Year Ended December 31,			
	2017	2016	2015	2014
<b>Total Pension Liability:</b>				
Service cost	\$ 189,471	\$ 203,267	\$ 173,686	\$ 148,895
Interest on total pension liability (1)	447,272	413,483	388,299	361,703
Effect of plan changes	-	-	(21,048)	-
Effect of assumption changes or inputs	55,438	-	63,156	-
Effect of economic/demographic (gains) or losses	(69,623)	1,398	2,948	56,785
Benefit payments/refunds of contributions	(293,531)	(288,218)	(291,666)	(252,767)
Net change in total pension liability	329,027	329,930	315,375	314,616
Total pension liability, beginning	5,476,314	5,146,384	4,831,009	4,516,393
Total pension liability, ending (a)	<u>\$ 5,805,341</u>	<u>\$ 5,476,314</u>	<u>\$ 5,146,384</u>	<u>\$ 4,831,009</u>
<b>Fiduciary Net Position:</b>				
Employer contributions	\$ 109,329	\$ 119,810	\$ 111,380	\$ 102,727
Member contributions	115,780	114,887	105,789	99,322
Investment income net of investment expenses	769,110	365,746	36,825	323,770
Benefit payments/refunds of contributions	(293,531)	(288,218)	(291,666)	(252,767)
Administrative expenses	(3,972)	(3,971)	(3,571)	(3,733)
Other	(954)	30,761	(7,172)	12,278
Net change in fiduciary net position	695,762	339,015	(48,415)	281,597
Fiduciary net position, beginning	5,276,679	4,937,664	4,986,079	4,704,482
Fiduciary net position, ending (b)	<u>\$ 5,972,441</u>	<u>\$ 5,276,679</u>	<u>\$ 4,937,664</u>	<u>\$ 4,986,079</u>
Net pension liability / (asset), ending = (a) - (b)	<u>\$ (167,100)</u>	<u>\$ 199,635</u>	<u>\$ 208,720</u>	<u>\$ (155,070)</u>
Fiduciary net position as a % of total pension liability	102.88%	96.35%	95.94%	103.21%
Pensionable covered payroll	\$ 1,654,006	\$ 1,641,239	\$ 1,511,265	\$ 1,418,888
Net pension liability as a % of covered payroll	-10.10%	12.16%	13.81%	-10.93%





**ROBERTS COUNTY, TEXAS**  
**TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**Last 10 Years (will ultimately be displayed as available)**

	Year Ended December 31,			
	2017	2016	2015	2014
<b>Total OPEB Liability:</b>				
Service cost	\$ 4,833	\$ N/A	\$ N/A	\$ N/A
Interest on total OPEB liability	4,259	N/A	N/A	N/A
Effect of plan changes	-	N/A	N/A	N/A
Effect of assumption changes or inputs	3,698	N/A	N/A	N/A
Effect of economic/demographic (gains) or losses	(10,583)	N/A	N/A	N/A
Benefit payments	(4,300)	N/A	N/A	N/A
Net change in total OPEB liability	(2,093)	N/A	N/A	N/A
Total OPEB liability, beginning	109,976	N/A	N/A	N/A
Total OPEB liability, ending	<u>\$ 107,883</u>	<u>\$ N/A</u>	<u>\$ N/A</u>	<u>\$ N/A</u>
Covered employee payroll	\$ 1,654,006	\$ N/A	\$ N/A	\$ N/A
Total OPEB liability as a % of covered employee payroll	6.52%	N/A	N/A	N/A

**Notes to Schedule:**

Valuation Timing	Actuarially determined contribution rates are calculated on a calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age Normal
Amortization Method	Straight-Line amortization over Expected Working Life
Asset Valuation Method	Does not apply
Inflation	Does not apply
Salary increases	Does not apply
Investment rate of return	3.44% (20 Year Bond GO Index published by bondbuyer.com as of December 28, 2017)

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## **OTHER SUPPLEMENTARY INFORMATION**

## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

The Special Revenue Funds account for the proceeds of specific sources that are legally restricted to expenditures for specified purposes.

**Cemetery** – The Cemetery Fund accounts for donations received by the County for the purpose of maintaining the County Cemetery. The donations are restricted as to use.

**Courthouse Security** – The Courthouse Security Fund accounts for fees collected by the County and District Clerks from all defendants convicted of an offense. The fees are dedicated by law to be used to fund and support security systems and personnel within the District, County or Justice Courts.

**Indigent Healthcare** – The Indigent Healthcare Fund accounts for funds committed by the Commissioners' Court to be used to provide healthcare to the indigent.

**Justice Court Technology** – The Justice Court Technology Fund accounts for fees collected by the County Clerk from all defendants convicted of a misdemeanor offense in a Justice Court. The fees are dedicated by law to be expended only for the costs of continuing education for justice court judges and clerks regarding technological enhancements for justice courts and the costs of those enhancements.

**Law Library** – The Law Library Fund accounts for statutory fees collected in civil cases filed in County and District Courts. These fees are dedicated by law to provide and maintain a County Law Library.

**Museum** – The Museum Fund accounts for donations received by the County for the purpose of maintaining the County Museum. The donations are restricted as to use.

**Parks** – The Parks Fund accounts for funds committed by the Commissioners' Court to be used to maintain the County Park.

**Records Management** – The Records Management Fund accounts for fees collected by the County and District Clerks from all defendants convicted of an offense. The fees are dedicated by law to be used for specific records management purposes of the County.

**Records Preservation** – The Records Preservation Fund accounts for revenues from fees collected on criminal and civil court cases by the District and County Clerk. The fees are dedicated by law to be used for specific records preservation projects in any office in the County.

**Red Deer Watershed** – The Red Deer Watershed Fund accounts for grants from the state to be used to preserve the watershed. The grant funds are restricted as to use.

**Technology** – The Technology fund accounts for fees collected by all defendants convicted in the County or District Court. The fees are dedicated by law to be expended only for the costs of continuing education for county and district judges and clerks regarding technological enhancements for justice courts and the costs of those enhancements.

**ROBERTS COUNTY, TEXAS  
COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2018**

	Special Revenue						
	Cemetery	Courthouse Security	Indigent Healthcare	Justice Court Technology	Law Library	Museum	
<b>ASSETS</b>							
Cash and cash equivalents	\$ 26,328	\$ 17,011	\$ -	\$ 14,938	\$ 8,824	\$ 54,856	\$ 40,958
Investments	-	-	359,570	-	-	-	-
Due from other funds	-	2,187	-	-	665	-	-
Total assets	<u>\$ 26,328</u>	<u>\$ 19,198</u>	<u>\$ 359,570</u>	<u>\$ 14,938</u>	<u>\$ 9,489</u>	<u>\$ 54,856</u>	<u>\$ 40,958</u>
<b>LIABILITIES</b>							
Due to other funds	\$ 491	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total liabilities	<u>491</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>							
Restricted:							
By enabling legislation for special projects	-	19,198	-	14,938	9,489	-	-
Special Projects	25,837	-	-	-	-	54,856	-
Committed for:							
Special projects	-	-	359,570	-	-	-	40,958
Total fund balances	<u>25,837</u>	<u>19,198</u>	<u>359,570</u>	<u>14,938</u>	<u>9,489</u>	<u>54,856</u>	<u>40,958</u>
Total liabilities and fund balances	<u>\$ 26,328</u>	<u>\$ 19,198</u>	<u>\$ 359,570</u>	<u>\$ 14,938</u>	<u>\$ 9,489</u>	<u>\$ 54,856</u>	<u>\$ 40,958</u>

Continued

**ROBERTS COUNTY, TEXAS  
COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2018**

Continuation

	<u>Records Management</u>	<u>Records Preservation</u>	<u>Red Deer Watershed</u>	<u>Technology Fund</u>	<u>Total Non- major Funds</u>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 42,825	\$ 4,173	\$ 131,759	\$ 872	\$ 342,544
Investments	-	-	-	-	359,570
Due from other funds	2,918	231	-	-	6,001
 Total assets	 <u>\$ 45,743</u>	 <u>\$ 4,404</u>	 <u>\$ 131,759</u>	 <u>\$ 872</u>	 <u>\$ 708,115</u>
<b>LIABILITIES</b>					
Due to other funds	\$ -	\$ -	\$ -	\$ -	\$ 491
 Total liabilities	 <u>-</u>	 <u>-</u>	 <u>-</u>	 <u>-</u>	 <u>491</u>
<b>FUND BALANCES</b>					
Restricted:					
By enabling legislation for special projects	45,743	4,404	-	872	94,644
Special Projects	-	-	131,759	-	212,452
Committed for:					
Special projects	-	-	-	-	400,528
 Total fund balances	 <u>45,743</u>	 <u>4,404</u>	 <u>131,759</u>	 <u>872</u>	 <u>707,624</u>
 Total liabilities and fund balances	 <u>\$ 45,743</u>	 <u>\$ 4,404</u>	 <u>\$ 131,759</u>	 <u>\$ 872</u>	 <u>\$ 708,115</u>

**ROBERTS COUNTY, TEXAS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
NON-MAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	Special Revenue						
	Cemetery	Courthouse Security	Indigent Healthcare	Justice Court Technology	Law Library	Museum	Parks
<b>REVENUES</b>							
Licenses and fees	\$ -	\$ 2,187	\$ -	\$ 2,214	\$ 665	\$ -	\$ -
Investment earnings	491	327	2,561	1,376	172	965	764
Miscellaneous	-	-	-	-	-	5,964	-
Total revenues	491	2,514	2,561	3,590	837	6,929	764
<b>EXPENDITURES</b>							
Current:							
Judicial	-	1,224	-	-	-	-	-
Public facilities	491	-	-	-	-	1,272	-
Public safety	-	-	-	3,160	-	-	-
Total expenditures	491	1,224	-	3,160	-	1,272	-
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	-	1,290	2,561	430	837	5,657	764
<b>FUND BALANCES - BEGINNING</b>	25,837	17,908	357,009	14,508	8,652	49,199	40,194
<b>FUND BALANCES - ENDING</b>	\$ 25,837	\$ 19,198	\$ 359,570	\$ 14,938	\$ 9,489	\$ 54,856	\$ 40,958

Continued

**ROBERTS COUNTY, TEXAS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

Continuation

	<u>Records Management</u>	<u>Records Preservation</u>	<u>Red Deer Watershed</u>	<u>Technology Fund</u>	<u>Total Non- major Funds</u>
<b>REVENUES</b>					
Licenses and fees	\$ 2,918	\$ 231	\$ -	\$ 142	\$ 8,357
Investment earnings	814	78	2,457	-	10,005
Miscellaneous	-	-	-	-	5,964
	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
Total revenues	3,732	309	2,457	142	24,326
	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
<b>EXPENDITURES</b>					
Current:					
Judicial	2,188	-	-	-	3,412
Public facilities	-	-	-	-	1,763
Public safety	-	-	-	-	3,160
	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
Total expenditures	2,188	-	-	-	8,335
	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	1,544	309	2,457	142	15,991
<b>FUND BALANCES - BEGINNING</b>	<hr/> 44,199	<hr/> 4,095	<hr/> 129,302	<hr/> 730	<hr/> 691,633
<b>FUND BALANCES - ENDING</b>	<u>\$ 45,743</u>	<u>\$ 4,404</u>	<u>\$ 131,759</u>	<u>\$ 872</u>	<u>\$ 707,624</u>



## **FIDUCIARY FUNDS**

### **AGENCY FUNDS**

The Agency Funds account for assets received in the capacity of trustee or agent for the County, other governmental entity or individual.

**County Attorney** – The County Attorney’s Fund accounts for the payments of restitution and fees associated with the collection of hot checks within the County limits.

**Registry of the Court** – The Registry of the Court Fund accounts for registry funds held by the County.

**Sheriff** – The Sheriff Fund accounts for monies received and being held for cash bonds.

**Tax Assessor Collector** – The Tax Assessor Collector Fund accounts for money collected by the Tax Assessor Collector and remitted to various taxing jurisdictions.

**ROBERTS COUNTY, TEXAS**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**AGENCY FUNDS**  
**SEPTEMBER 30, 2018**

	<u>County Attorney</u>	<u>Registry of the Court</u>	<u>Sheriff</u>	<u>Tax Assessor Collector</u>	<u>Total</u>
<b>ASSETS</b>					
Cash	\$ 850	\$ 9,201	\$ 5,151	\$ 6,689	\$ 21,891
Total assets	<u>\$ 850</u>	<u>\$ 9,201</u>	<u>\$ 5,151</u>	<u>\$ 6,689</u>	<u>\$ 21,891</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 850	\$ -	\$ -	\$ 897	\$ 1,747
Due to other governments	-	-	-	5,792	5,792
Deposits	<u>-</u>	<u>9,201</u>	<u>5,151</u>	<u>-</u>	<u>14,352</u>
Total liabilities	<u>\$ 850</u>	<u>\$ 9,201</u>	<u>\$ 5,151</u>	<u>\$ 6,689</u>	<u>\$ 21,891</u>

**PART III**  
**COMPLIANCE**



To The Honorable County Judge and  
Commissioners Comprising the  
Commissioners' Court of  
Roberts County, Texas

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Roberts County, Texas as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise Roberts County, Texas' basic financial statements and have issued our report thereon dated April 23, 2019.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Roberts County, Texas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Roberts County, Texas' internal control. Accordingly, we do not express an opinion on the effectiveness of Roberts County, Texas' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Roberts County, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose

DOSHIER, PICKENS & FRANCIS, L.L.C.

DOSHIER, PICKENS & FRANCIS, LLC

April 23, 2019